

Davenport Public Finance One James Center 901 East Cary Street – 11<sup>th</sup> Floor Richmond, Virginia 23219 (804) 697–2900

VIA EMAIL November 8, 2023

REQUEST FOR PROPOSALS RFP 2024-120623- ACRJ: Series 2023 Revenue Note



Albemarle-Charlottesville Regional Jail Authority
Proposals Due: 11:00 a.m. Eastern Time on Wednesday, December 6, 2023
\$4,500,000 Tax-Exempt Revenue Note, Series 2023

Davenport & Company LLC ("Davenport"), in our capacity as Financial Advisor to the Albemarle-Charlottesville Regional Jail Authority (the "Authority"), is issuing this Request for Proposals (the "RFP") on behalf of the Authority to solicit bids for a direct bank loan evidenced by the Authority's Series 2023 Tax-Exempt Revenue Note (the "2023 Note").

The proceeds of the Series 2023 Note will be used to (i) provide interim funding for costs relating to the design and construction of the Improvements to the Regional Jail and (ii) finance the costs of issuance associated with the Series 2023 Note.

In order to provide the Authority with the utmost flexibility, the Authority is interested in receiving proposals for two structure options:

**Structure Option 1:** Draw-down, non-revolving, line of credit revenue note; and, **Structure Option 2:** Bond anticipation revenue note (i.e. all proceeds drawn at closing).

Further, the Authority is interested in receiving proposals for the following:

Maturity Option A: Final Maturity of January 15, 2027.

Respondents are invited to submit proposals for one or both of the structure options for the 2023 Note. Submitting a proposal for only one of the structure options <u>will not</u> preclude a bidder from receiving the award for the 2023 Note. In order to streamline proposals, <u>Davenport has provided a Proposal Matrix in the Appendix of this RFP</u>. Potential bidders are encouraged, but not required, to include the Proposal Matrix in their proposals.

<sup>\*</sup>Preliminary, subject to change.



## **The Authority**

The Authority was created as a political subdivision of the Commonwealth of Virginia jointly by Albemarle County (Aaa/AAA/AAA), the City of Charlottesville (Aaa/AAA/AAA), and Nelson County (Not Rated). The Authority has the responsibility to operate for the benefit of the Member Jurisdictions pursuant to the Service Agreement.

The Authority's funding is provided by the Commonwealth of Virginia, the federal government, and the Member Jurisdictions. The Authority's Fiscal Year 2022 Annual Comprehensive Financial Report, and FY 2024 Adopted Budget, have been included with the distribution of this RFP. Additional information regarding the Authority can be found on the Authority's website at: https://www.acrj.org/

#### Security

The Member Jurisdictions have entered into an Amended and Restated Service Agreement dated June 9, 2022, that governs the ownership and operation of the Authority. Under the Service Agreement, the Authority annually establishes a Facilities Charge sufficient to fund the Authority's operating and capital costs (inclusive of debt service costs). Each Member Jurisdiction pledges, subject to appropriation, their ratable share of the Facilities Charge, in accordance with percentages established annually based on estimated usage based on prior fiscal year usage, subject to annual reconciliation based on actual usage (see below for Fiscal Year 2024 allocation). If for some reason the Authority has insufficient funds to make a debt service payment, the Authority must notify the Member Jurisdictions of the shortfall, and each Member Jurisdiction agrees, subject to appropriation, to pay to the Authority its ratable share of the shortfall in debt service. A copy of the Amended and Restated Service Agreement is available upon request.

Projected FY 2024 Facilities Charge Allocation		
Albemarle	45.39%	
Charlottesville	39.87%	
Nelson	14.74%	

The Member Jurisdictions' audits and budgets can be found on their respective websites:

#### Albemarle County

Audits & Budgets: https://www.albemarle.org/government/finance-and-budget/historical-budget-and-cafr-files

## City of Charlottesville

Audits: https://www.charlottesville.gov/Archive.aspx?AMID=39

Budgets: https://www.charlottesville.gov/169/Budget

#### Nelson County

Audits & Budgets: https://www.nelsoncounty-va.gov/departments-offices/finance/budget-financial-documents/

<sup>\*</sup>Preliminary, subject to change.



Respondents with questions related to any of the financial information of the Authority, or who would like to request any additional information, are asked to contact the undersigned, who will work to facilitate a timely response. No formal disclosure material will be prepared, although proposers should feel free to direct any questions about the Authority or its finances to Davenport.

### The 2023 Note

Proceeds of the 2023 Note will be used to provide interim funding for Architectural & Engineering Costs related to the design and construction of the Authority's Jail Renovation Project. Additional information regarding the Jail Renovation Project can be found on the Authority's website at: https://www.acrj.org/renovationproject

Each proposal is subject to review and approval by the Authority. The Authority reserves the right to reject any or all proposals for the 2023 Note, to waive irregularities in any proposal, and to negotiate with any proposer.

# The following key assumptions should be utilized in preparing your proposals.

Issuer: Albemarle-Charlottesville Regional Jail Authority.

Tax Treatment: Tax-Exempt.

Bank Qualification: Bank Qualified.

Maximum Par Amount\*: \$4,500,000

Structure: Option 1: Draw-down, non-revolving, line of credit revenue note; and,

Option 2: Bond anticipation revenue note (i.e. all proceeds drawn at

closing).

Final Maturity: Option A: Final Maturity of January 15, 2027.

Interest Payment Dates: Interest payments due semi-annually on January 15 and July 15,

beginning July 15, 2024, through Final Maturity.

Security: The 2023 Note will be secured by a pledge of the Authority's Net

Revenues. The Service Agreement requires the Member Jurisdictions to consider supplemental appropriations to remedy any shortfall in debt service payments in accordance with their Facilities Charge Allocation. The Member Jurisdictions will consider support agreements to further memorialize such undertaking if requested. Any such undertaking, both in the Service Agreement and any support

<sup>\*</sup>Preliminary, subject to change.



agreement, will be subject to appropriation by the Member

Jurisdictions and will not constitute a debt thereof.

Interest Rate: A fixed-rate quote for the entire amortization period is <u>required</u> for the

2023 Note.

The Authority is interested in receiving rate quotes that are held firm for a closing expected to occur by Thursday, December 21, 2023. If you are unable to hold your rate proposal firm through the estimated closing date, please specify the date through which you are able to hold a firm proposal. Please also specify an indicative, floating rate and the formula by which the interest rate would be locked for the

closing date.

Interest will be calculated using a 30/360-day count.

Optional Redemption: The Authority prefers maximum flexibility, but at a minimum, <u>requires</u>

the ability to prepay, without penalty, beginning on July 15, 2025. Please specify the call structure that would provide the Authority with the most flexibility at the lowest cost of funds. Please also address

the possibility of a partial prepayment.

Bank Closing Costs: None anticipated to be paid by the Authority. Please specify any

exceptions.

Lender's Counsel: If Lender's Counsel is to be engaged, please specify the firm and a not-

to-exceed fee in the event the fee is to be paid by the Authority.

Annual/Ongoing Fees: None anticipated to be paid by the Authority. Please specify any

exceptions.

Opinion(s) of Bond Counsel: Bond Counsel to the Authority, Sands Anderson PC, will provide the

necessary opinion(s). By submitting a proposal, your financial institution shall waive any conflict of interest with respect to Sands Anderson PC serving as Bond Counsel to the Authority in connection

with the 2023 Note.

Direct Bank Loan: Proposals are requested for one direct bank loan evidenced by the

2023 Note, by a single financial institution or a syndicate of financial institutions represented by one lead institution with which the Authority and their consultants will deal with exclusively on all aspects of the financing. The successful bidder(s) will be expected to provide

<sup>\*</sup>Preliminary, subject to change.



a letter in form satisfactory to the Authority and Bond Counsel regarding the qualifications of the lender and stating that the loan is being made for its own account, with the present intent to hold the loan to maturity and with no intention of sale or distribution. No formal offering document will be prepared, although bidders should feel free to direct any questions about the Authority or its finances to the undersigned.

Ongoing Disclosure: The Authority will provide annual audited financial statements. Please

specify any additional requirements.

Award: The Authority Board will make the formal award. The Authority reserves

the right to reject any or all proposals and to waive any irregularity or informality. Selection will be based on total financing cost (including both interest cost and upfront fees and expenses) and other financial

factors providing the best value to the Authority.

Closing is expected to take place on or before Thursday, December 21,

2023 and will be facilitated by Sands Anderson PC.

Please specify any other terms or conditions that would impact the proposed structure of the financing agreement. A preliminary timetable for action is shown below.

## **Preliminary Timetable\***

Action	Date
Davenport distributes RFP ("Request for Proposals") for interim financing to local, regional, and national lending institutions.	Wednesday, November 8, 2023
Davenport presents a resolution to member jurisdictions approving the Authority Board to seek interim financing.	Weeks of November 13, and November 20, 2023
RFP responses due to Davenport.	December 6, 2023
Davenport presents results of RFP Process for Interim Financing to Authority Board.	December 14, 2023
Close on 2023 Note.	December 21, 2023

<sup>\*</sup>Preliminary, subject to change.



We look forward to your response by 11:00 a.m. Eastern Time on Wednesday, December 6<sup>th</sup>, 2023. Please email your response and refer any questions related to the financial information of the Authority or any requests for additional information to the contacts below:

Stephen Geisz
Associate Vice President
Davenport & Company LLC
Phone: (804) 697-2986
sgeisz@investdavenport.com

A.J. Allen Analyst Davenport & Company LLC Phone: (804) 780-2196 ajallen@investdavenport.com

We look forward to your response.

Sincerely,

Courtney Rogers Senior Vice President Davenport & Company LLC Roland Kooch Senior Vice President Davenport & Company LLC

Brkly

cc: Colonel Martin Kumer – Superintendent, Albemarle Charlottesville Regional Jail Authority
Jacob Sumner – Interim CFO, Albemarle County
Christopher Cullinan – Finance Director, City of Charlottesville
Linda Staton – Finance Director, Nelson County
Daniel Siegel – Bond Counsel, Sands Anderson PC
Jesse Bausch – Bond Counsel, Sands Anderson PC

<sup>\*</sup>Preliminary, subject to change.



# Appendix - Proposal Matrix

Series 2023 Note	Structure Option 1	Structure Option 2
Proposal Matrix*	Draw-down, non-revolving, line of credit revenue note.	Bond anticipation revenue note (i.e. all proceeds drawn at closing).
Final Maturity January 1, 2027 Option A	%	%

<sup>\*</sup>Preliminary, subject to change.



#### Municipal Advisor Disclaimer

The enclosed information relates to an existing or potential municipal advisor engagement.

The U.S. Securities and Exchange Commission (the "SEC") has clarified that a broker, dealer or municipal securities dealer engaging in municipal advisory activities outside the scope of underwriting a particular issuance of municipal securities should be subject to municipal advisor registration. Davenport & Company LLC ("Davenport") has registered as a municipal advisor with the SEC. As a registered municipal advisor Davenport may provide advice to a municipal entity or obligated person. An obligated person is an entity other than a municipal entity, such as a not for profit corporation, that has commenced an application or negotiation with an entity to issue municipal securities on its behalf and for which it will provide support. If and when an issuer engages Davenport to provide financial advisory or consultant services with respect to the issuance of municipal securities, Davenport is obligated to evidence such a financial advisory relationship with a written agreement.

When acting as a registered municipal advisor Davenport is a fiduciary required by federal law to act in the best interest of a municipal entity without regard to its own financial or other interests. Davenport is not a fiduciary when it acts as a registered investment advisor, when advising an obligated person, or when acting as an underwriter, though it is required to deal fairly with such persons.

This material was prepared by public finance, or other non-research personnel of Davenport. This material was not produced by a research analyst, although it may refer to a Davenport research analyst or research report. Unless otherwise indicated, these views (if any) are the author's and may differ from those of the Davenport fixed income or research department or others in the firm. Davenport may perform or seek to perform financial advisory services for the issuers of the securities and instruments mentioned herein.

This material has been prepared for information purposes only and is not a solicitation of any offer to buy or sell any security/instrument or to participate in any trading strategy. Any such offer would be made only after a prospective participant had completed its own independent investigation of the securities, instruments or transactions and received all information it required to make its own investment decision, including, where applicable, a review of any offering circular or memorandum describing such security or instrument. That information would contain material information not contained herein and to which prospective participants are referred. This material is based on public information as of the specified date, and may be stale thereafter. We have no obligation to tell you when information herein may change. We make no representation or warranty with respect to the completeness of this material. Davenport has no obligation to continue to publish information on the securities/instruments mentioned herein. Recipients are required to comply with any legal or contractual restrictions on their purchase, holding, sale, exercise of rights or performance of obligations under any securities/instruments transaction.

The securities/instruments discussed in this material may not be suitable for all investors or issuers. Recipients should seek independent financial advice prior to making any investment decision based on this material. This material does not provide individually tailored investment advice or offer tax, regulatory, accounting or legal advice. Prior to entering into any proposed transaction, recipients should determine, in consultation with their own investment, legal, tax, regulatory and accounting advisors, the economic risks and merits, as well as the legal, tax, regulatory and accounting characteristics and consequences, of the transaction. You should consider this material as only a single factor in making an investment decision.

The value of and income from investments and the cost of borrowing may vary because of changes in interest rates, foreign exchange rates, default rates, prepayment rates, securities/instruments prices, market indexes, operational or financial conditions or companies or other factors. There may be time limitations on the exercise of options or other rights in securities/instruments transactions. Past performance is not necessarily a guide to future performance and estimates of future performance are based on assumptions that may not be realized. Actual events may differ from those assumed and changes to any assumptions may have a material impact on any projections or estimates. Other events not taken into account may occur and may significantly affect the projections or estimates. Certain assumptions may have been made for modeling purposes or to simplify the presentation and/or calculation of any projections or estimates, and Davenport does not represent that any such assumptions will reflect actual future events. Accordingly, there can be no assurance that estimated returns or projections will be realized or that actual returns or performance results will not materially differ from those estimated herein. This material may not be sold or redistributed without the prior written consent of Davenport.

Version 01.01.23 AA | SG | RK | CR

<sup>\*</sup>Preliminary, subject to change.